

114TH CONGRESS  
1ST SESSION

# H. R. 2017

To amend the Federal Food, Drug, and Cosmetic Act to improve and clarify certain disclosure requirements for restaurants and similar retail food establishments, and to amend the authority to bring proceedings under section 403A.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 23, 2015

Mrs. McMORRIS RODGERS (for herself and Ms. LORETTA SANCHEZ of California) introduced the following bill; which was referred to the Committee on Energy and Commerce

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## A BILL

To amend the Federal Food, Drug, and Cosmetic Act to improve and clarify certain disclosure requirements for restaurants and similar retail food establishments, and to amend the authority to bring proceedings under section 403A.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Common Sense Nutri-  
5       tion Disclosure Act of 2015”.

1   **SEC. 2. AMENDING CERTAIN DISCLOSURE REQUIREMENTS**

2                   **FOR RESTAURANTS AND SIMILAR RETAIL**

3                   **FOOD ESTABLISHMENTS.**

4       Section 403(q)(5)(H) of the Federal Food, Drug, and  
5 Cosmetic Act (21 U.S.C. 343(q)(5)(H)) is amended—

6                   (1) in subclause (ii)—

7                   (A) in item (I)(aa), by striking “the num-  
8                   ber of calories contained in the standard menu  
9                   item, as usually prepared and offered for sale”  
10                  and inserting “the number of calories contained  
11                  in the whole standard menu item, or the num-  
12                  ber of servings and number of calories per serv-  
13                  ing, or the number of calories per the common  
14                  unit division of the standard menu item, such  
15                  as for a multiserving item that is typically di-  
16                  vided before presentation to the consumer”;

17                  (B) in item (II)(aa), by striking “the num-  
18                  ber of calories contained in the standard menu  
19                  item, as usually prepared and offered for sale”  
20                  and inserting “the number of calories contained  
21                  in the whole standard menu item, or the num-  
22                  ber of servings and number of calories per serv-  
23                  ing, or the number of calories per the common  
24                  unit division of the standard menu item, such  
25                  as for a multiserving item that is typically di-  
26                  vided before presentation to the consumer”; and

1 (C) by adding at the end the following  
2 flush text:

3        “In the case of restaurants or similar retail food es-  
4        tablishments where the majority of orders are placed  
5        by customers who are off-premises at the time such  
6        order is placed, the information required to be dis-  
7        closed under items (I) through (IV) may be provided  
8        by a remote-access menu (such as a menu available  
9        on the Internet) as the sole method of disclosure in-  
10      stead of on-premises writings.”;

11 (2) in subclause (iii)—

15 (B) by inserting “or comply with subclause  
16 (ii)” after “per serving”;

17 (3) in subclause (iv)—

“(I) IN GENERAL.—For the purposes of  
this clause.”;

22 (B) by striking "and other reasonable  
23 means" and inserting "or other reasonable  
24 means"; and

25 (C) by adding at the end the following:

1                 “(II) REASONABLE BASIS DEFINED.—For  
2                 the purposes of this subclause, with respect to  
3                 a nutrient disclosure, the term ‘reasonable  
4                 basis’ means that the nutrient disclosure is  
5                 within acceptable allowances for variation in  
6                 nutrient content. Such acceptable allowances  
7                 shall include allowances for variation in serving  
8                 size, inadvertent human error in formulation or  
9                 preparation of menu items, and variations in in-  
10                 gredients.”;

11                 (4) by amending subclause (v) to read as fol-  
12                 lows:

13                 “(v) MENU VARIABILITY AND COMBINATION  
14                 MEALS.—The Secretary shall establish by regulation  
15                 standards for determining and disclosing the nutri-  
16                 ent content for standard menu items that come in  
17                 different flavors, varieties, or combinations, but  
18                 which are listed as a single menu item, such as soft  
19                 drinks, ice cream, pizza, doughnuts, or children’s  
20                 combination meals. Such standards shall allow a res-  
21                 taurant or similar retail food establishment to  
22                 choose whether to determine and disclose such con-  
23                 tent for the whole standard menu item, for a serving  
24                 or common unit division thereof, or for a serving or  
25                 common unit division thereof accompanied by the

1       number of servings or common unit divisions in the  
2       whole standard menu item. Such standards shall  
3       allow a restaurant or similar retail food establish-  
4       ment to determine and disclose such content by  
5       using any of the following methods: ranges, aver-  
6       ages, individual labeling of flavors or components, or  
7       labeling of one preset standard build. In addition to  
8       such methods, the Secretary may allow the use of  
9       other methods, to be determined by the Secretary,  
10      for which there is a reasonable basis (as such term  
11      is defined in subclause (iv)(II)).”;

12                     (5) in subclause (x)—

13                         (A) by striking “Not later than 1 year  
14        after the date of enactment of this clause, the  
15        Secretary shall promulgate proposed regulations  
16        to carry out this clause.” and inserting “Not  
17        later than 1 year after the date of enactment of  
18        the Common Sense Nutrition Disclosure Act of  
19        2015, the Secretary shall issue proposed regula-  
20        tions to carry out this clause, as amended by  
21        such Act. Any final regulations that are pro-  
22        mulgated pursuant to the Common Sense Nu-  
23        trition Disclosure Act of 2015, and any final  
24        regulations that were promulgated pursuant to  
25        this clause before the date of enactment of the

1       Common Sense Nutrition Disclosure Act of  
2       2015, shall not take effect earlier than 2 years  
3       after the promulgation of final regulations pur-  
4       suant to the Common Sense Nutrition Disclo-  
5       sure Act of 2015.”; and

6                 (B) by adding at the end the following:

7                             “(IV) CERTIFICATIONS.—Res-  
8       taurants and similar retail food estab-  
9       lishments shall not be required to pro-  
10      vide certifications or similar signed  
11      statements relating to compliance with  
12      the requirements of this clause.”;

13                 (6) by amending subclause (xi) to read as fol-  
14       lows:

15                             “(xi) DEFINITIONS.—In this clause:

16                             “(I) MENU; MENU BOARD.—The term  
17      ‘menu’ or ‘menu board’ means the one listing of  
18      items which the restaurant or similar retail food  
19      establishment reasonably believes to be, and  
20      designates as, the primary listing from which  
21      customers make a selection in placing an order.  
22      The ability to order from an advertisement,  
23      coupon, flyer, window display, packaging, social  
24      media, or other similar writing does not make  
25      the writing a menu or menu board.

1                 “(II) PRESET STANDARD BUILD.—The  
2                 term ‘preset standard build’ means the finished  
3                 version of a menu item most commonly ordered  
4                 by consumers.

5                 “(III) RESTAURANT OR SIMILAR RETAIL  
6                 FOOD ESTABLISHMENT.—The term ‘restaurant  
7                 or similar retail food establishment’ means a re-  
8                 tail food establishment that derives more than  
9                 50 percent of its total revenue from the sale of  
10                 food of the type described in subclause (i) or  
11                 (ii) of clause (A). For purposes of this definition,  
12                 the sale of motor fuel shall not count to-  
13                 ward an establishment’s total revenue.

14                 “(IV) STANDARD MENU ITEM.—The term  
15                 ‘standard menu item’ means a food item of the  
16                 type described in subclause (i) or (ii) of sub-  
17                 paragraph (5)(A) with the same recipe prepared  
18                 in substantially the same way with substantially  
19                 the same food components that—

20                         “(aa) is routinely included on a menu  
21                 or menu board or routinely offered as a  
22                 self-service food or food on display at 20 or  
23                 more locations doing business under the  
24                 same name; and

1                         “(bb) is not a food referenced in item  
2                         (vii).”; and

3                         (7) by adding at the end the following:

4                         “(xii) COMPLIANCE.—Any establishment that  
5                         the Secretary determines is in violation of this clause  
6                         shall have 90 days after receiving notification of the  
7                         violation to correct the violation. The Secretary shall  
8                         take no enforcement action, including the issuance  
9                         of any public letter, for violations that are corrected  
10                         within such 90-day period.”.

11                         **SEC. 3. LIMITATION ON LIABILITY FOR DAMAGES ARISING**  
12                         **FROM NONCOMPLIANCE WITH NUTRITION**  
13                         **LABELING REQUIREMENTS.**

14                         Section 403(q)(5)(H) of the Federal Food, Drug, and  
15 Cosmetic Act (21 U.S.C. 343(q)(5)(H)), as amended by  
16 section 2, is further amended by adding at the end the  
17 following:

18                         “(xiii) LIMITATION ON LIABILITY.—A  
19                         restaurant or similar retail food establish-  
20                         ment shall not be liable in any civil action  
21                         in Federal or State court (other than an  
22                         action brought by the United States or a  
23                         State) for any claims arising out of an al-  
24                         leged violation of—

25                         “(I) this clause; or

1                         “(II) any State law permitted  
2                         under section 403A(a)(4).”.

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